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# Making the ‘constitutive idea’ available in designerly ways

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(Received 2 May 2025; revised 17 September 2025; accepted 10 October 2025)

## Abstract

The constitutive idea centres on the proposition that, as a matter of social fact, law and wider social life each make up and, over time, dynamically shape, the other. This paper argues that we can draw upon designerly ways to make that the constitutive idea more available to scholars, as well as to the wider world. It first highlights the empirical, conceptual and normative dimensions of the constitutive idea. Next it introduces designerly ways, and some examples of how they have already been used at the intersections of legal and economic life. Finally, it identifies three specific problems (one empirical, one conceptual and one normative) arising out of scholarship that attends to the constitutive idea, and explains how we might adapt existing designerly practices to address them.

**Keywords:** collective intelligence; conceptual experimentation; econo-socio-legal systems; legal design; legislative theatre

## 1. Introduction

The constitutive idea centres on the proposition that, as a matter of social fact, law and wider social life each make up and, over time, dynamically shape, the other. Working primarily from the bottom up, scholars of everyday legal consciousness have shown how, on the one hand, law ‘pulls’ us to think and behave in particular ways; and, on the other hand, our everyday thoughts and behaviours ‘push’ the content, scope, and meaning of law.<sup>1</sup> Working primarily from the top down, scholars of Law and Political Economy have investigated similar pushes and pulls between overarching rationalities, including ideology, and law.<sup>2</sup> Some of us have sought to bring those two perspectives together to gain a more holistic view (bottom-to-top-to-bottom and side-to-side), using the terminology of Economic Sociology of Law.<sup>3</sup>

This paper highlights a challenge that is relevant to all of these approaches: how to make these, constitutive idea more available to scholars, as well as to the wider world. It argues that we can

<sup>1</sup>A-M Marshall and S Barclay, ‘In their Own Words: How Ordinary People Construct the Legal World’ 28 (2003) *Law and Social Inquiry* 617, 617–18. See also P Ewick and S Silbey, *The Common Place of Law: Stories From Everyday Life* (University of Chicago Press 1998); LB Edelman and R Stryker, ‘A Sociological Approach to Law and the Economy’ In NJ Smelser and R Swedberg (eds), *The Handbook of Economic Sociology* (Princeton University Press 2005) 527–51.

<sup>2</sup>DM Trubek, ‘Max Weber on Law and the Rise of Capitalism’ (1972) *Wisconsin Law Review* 720–753. F Block, ‘Karl Polanyi and the writing of The Great Transformation’ 32 (2003) *Theory and Society* 275.

<sup>3</sup>D Ashiagbor, P Kotiswaran and A Perry-Kessaris (eds), 40 (1) (2013) *Journal of Law & Society Special Issue on Towards an Economic Sociology of Law*; D Ashiagbor, P Kotiswaran and A Perry-Kessaris (eds), 65 (3) (2014) *Northern Ireland Legal Quarterly Special Issue on Continuing Towards an Economic Sociology of Law*.

draw upon designerly ways – mindsets, process and strategies that are distinctive of design-based disciplines – to address that challenge.<sup>4</sup> It first highlights the empirical, conceptual and normative dimensions of the constitutive idea, and some general problems associated with them. Next it introduces designerly ways, and some examples of how they have already been used at the intersections of legal and economic life. Finally, it identifies three specific problems (one empirical, one conceptual and one normative) arising out of scholarship that attends to the constitutive idea, and explains how we might adapt existing designerly practices to address them.

## 2. Conceptual, empirical and normative challenges

The proposition that law and social life are co-constitutive throws up a multitude of challenges for those interested in the interplay between legal and economic life. I will focus on three broad categories: conceptual, empirical and normative.

First, how can we make the constitutive idea conceptually available to ourselves and to others – that is, express its characteristics, and locate it in a wider epistemological landscape? My preference is to think in terms of the ‘econo-socio-legal’,<sup>5</sup> rather than ‘society’, ‘economy’ and ‘law’; and to think in terms of complex econo-socio-legal systems. By complex system I mean an ‘interconnected’ array of ‘elements’ that is ‘organised’ towards a particular ‘purpose’ or ‘function’.<sup>6</sup> I find it useful to conceptualise econo-socio-legal-systems being formed of the following primary elements: human actions, interactions, regimes and rationalities; and more-than-human materialities. This approach can help us to maintain vertically holistic (bottom-to-top) sensitivity, because it accommodates the empirical reality that econo-socio-legal life occurs at different scales – from micro-level actions to meta-level rationalities (shared ways of ‘apprehending the world’).<sup>7</sup> This approach can also help us to maintain horizontally holistic (side-to-side) sensitivity because it accommodates the empirical realities of our diversity – the multiple values, interests, perceptions and experiences that inform actions, interactions, regimes and rationalities; and of our entanglement with the wider material world.<sup>8</sup> I think of these primary elements as generating secondary elements in the econo-socio-legal system – namely, issues around which scholarly and lay publics gather because they ‘matter’. I think of these secondary elements as (to adopt Bruno Latour’s capacious terminology) constitutive ‘matters of concern’ and of their mattering as potentially conceptual, empirical and/or normative.<sup>9</sup> Finally, I think of these primary and secondary elements of the econo-socio-legal system as ‘interconnected’ in the sense that they are

<sup>4</sup>A Perry-Kessaris, ‘Legal Design for Practice, Activism, Policy and Research’ 46 (2) (2019) *Journal of Law and Society* 185–210.

<sup>5</sup>A Perry-Kessaris, ‘Reading the Story of Law and Embeddedness through a Community Lens: A Polanyi-meets-Cotterrell Economic Sociology of Law?’ 62 (4) (2011) *Northern Ireland Legal Quarterly* 401–13 and A Perry-Kessaris, ‘Approaching the Econo-Socio-Legal’ 11 (16) (2015) *Annual Review of Law & Social Science* 1–18. In coming to this view I been especially influenced by the work of Sabine Frerichs and of Roger Cotterrell: S Frerichs, ‘Re-Embedding Neo-liberal Constitutionalism: A Polanyian Case for the Economic Sociology of Law’ in C Joerges and J Falke (eds), *Karl Polanyi, Globalisation and the Potential of Law in Transnational Markets* (Hart 2011) 65–84; RMB Cotterrell, *Law’s Community: Legal Theory in Sociological Perspective* (Clarendon 1996).

<sup>6</sup>Adapted from D Meadows, *Thinking in Systems: A primer* Chelsea Green, Chapter 1. For an introduction to complex systems theory and its applicability to law, including how it differs from the autopoietic theory of Niklas Luhman and Gunther Teubner see: J Murray, TE Webb and S Wheatley, *Complexity Theory and Law* (Routledge 2018).

<sup>7</sup>J Dryzek, *The Politics of the Earth: Environmental Discourses* (2nd ed.). (Oxford University Press 2005) 9.

<sup>8</sup>As feminist philosopher, historian and theoretical physicist, Karen Barad, put it: ‘To be entangled is not simply to be intertwined with another, as in the joining of separate entities, but to lack an independent, self-contained existence . . . Individuals do not pre-exist their interactions; rather, individuals emerge through and as part of their entangled intra-relating’, through a process of ‘iterative reconfigura[tion]’: K Barad, *Meeting the Universe Halfway: Quantum Physics and the Entanglement of Matter and Meaning* (Duke University Press 2007), ix.

<sup>9</sup>B Latour, ‘Why Has Critique Run Out of Steam? From Matters of Fact to Matters of Concern, Special issue on the “Future of Critique”’ (2004) *Critical Inquiry* 25–48.

co-constitutive – they make up and shape each other. So far so tidy. However, ‘[a]t a time when the world is messy, more interconnected, more interdependent and more rapidly changing than ever before, the more ways of seeing it the better’.<sup>10</sup> The conceptual problem on which I want to focus here is how to collaborate with those who think differently about the intersections of law and economy and/or about the constitutive idea.

Second, how can we make the constitutive idea empirically available to ourselves and to others – that is, investigate manifestations of the constitutive idea in the real world, and communicate what we find? As political economist Yuen Yuen Ang puts it, ‘living, complex, adaptive social systems’ are ‘irregular’ and ‘messy’, following ‘hidden order[s]’, akin to the fractal geometry we see in ‘the veins on a leaf, the jagged relief of a mountain, or the curves of a face’.<sup>11</sup> The empirical problem on which I want to focus here is how to surface and communicate such ‘hidden’, ‘messy’, ‘irregular’ realities.<sup>12</sup>

Third, how can we make the constitutive idea normatively available to ourselves and to others – that is, surface its moral implications for scholarship, and for the wider world? One moral implication of the constitutive idea is that econo-socio-legal systems and their human impacts are not written in the stars. They are the result of choices – including choices around what information to take into account, as well as what to do with it. As pioneering systems theorist Donella Meadows (1941–2001) put it, we cannot ‘contro[l]’ a complex system, we can ‘listen to what [it] tells us’, and we can try to combine its ‘properties’ with ‘our values’, in order ‘to bring forth something much better than could ever be produced by our will alone’.<sup>13</sup> But ‘we’ are not always good at listening, especially to those whose values may differ from ‘our’ own. Indeed, philosopher Miranda Fricker has used the term ‘epistemic injustice’ to highlight patterns of exclusion in the production, distribution and consumption of knowledge. She argues that such exclusion occurs when we cannot access knowledge, when we are not listened to, and when we are not heard.<sup>14</sup> Epistemic exclusion is harmful to individuals and communities who are not listened to, and/or not heard; to epistemic communities<sup>15</sup> which remain ignorant and/or misguided; and to the general well-being of econo-socio-legal systems.<sup>16</sup> As Fricker observes, where the causes of epistemic injustice are systemic, it can only be tackled through collectively-driven systemic transformation.<sup>17</sup> The normative problem on which I want to focus here is how to ensure that we prompt and listen to a diversity of insights around when and how the constitutive potential of law ought to be activated or resisted.

My core argument is that designerly ways can help us to address each of these problems.

### 3. Designerly ways

Innovation specialist Kees Dorst writes of ‘the emergence of a radically new species of problem: problems that are so open, complex, dynamic and networked that they seem impervious to solution’. There can be no doubt that some of the problems – matters of concern – thrown up by econo-socio-legal systems fall into this category. Such problems, Dorst argues, ‘require a radically

<sup>10</sup>DH Meadows, *Thinking in Systems: A Primer* (Chelsea Green 2008) 6.

<sup>11</sup>YY Ang, ‘Adaptive Political Economy: Toward a New Paradigm’, 77 (2025) *World Politics* 51–67, 51–2.

<sup>12</sup>*Ibid.*

<sup>13</sup>D Meadows, *Thinking in Systems* (Earthscan 2008) 169–70.

<sup>14</sup>M Fricker, *Epistemic Injustice: Power and the Ethics of Knowing* (Oxford University Press 2007) 1. See further IJ Kidd, J Medina and G Pohlhaus (eds), *The Routledge Handbook of Epistemic Injustice* (Routledge 2017).

<sup>15</sup>The term ‘epistemic communities’ was devised by Peter Haas: PM Haas, ‘Banning Chlorofluorocarbons: Epistemic Community Efforts to Protect Stratospheric Ozone’ 46 (1) (1992) *International Organization* 187–224.

<sup>16</sup>On the ‘well-being of law as a practical idea’ see RMB Cotterrell, *Sociological Jurisprudence: Law and Social Inquiry* (Routledge 2018).

<sup>17</sup>Fricker (n 14) 8.

different response', for which he and others are increasingly 'turning to "design"'.<sup>18</sup> In so doing he echoes Horst Rittel and Melvin Webber who observed, in 1973, that some problems are 'wicked' – that is, they involve uncertain information, multiple perceptions and experiences and competing values and interests. Such problems are, they argued, resistant to 'reductionist' scientific approaches; and can be more productively addressed through what Nigel Cross later termed 'designerly ways'.<sup>19</sup>

Lawyers have been reaching for design to enhance their practice for at least 20 years. This trend has accelerated dramatically in the last 5 years thanks to 'legal design' practitioners working in both public and commercial contexts.<sup>20</sup> More recently, heterodox economists have begun embedding design techniques and knowledge in their scholarly thinking and in their public practice, as well as promoting it in their policy prescriptions.<sup>21</sup> Mariana Mazzucato and her colleagues at the Institute for Innovation and Public Purpose argue that state-backed attempts to generate econo-socio-legal change ought to be approached as 'complex design problems'; and ought to draw directly on knowledge and techniques from design, especially service-design with its focus 'on user experience and co-creation practice'.<sup>22</sup> For example, they have welcomed the European Union's commitment to a 'New European Bauhaus' which aims to promote the use of designerly ways to create 'a space of encounter' in which members of the public can co-'imagine' and then 'build' a 'beautiful', 'sustainable and inclusive future'.<sup>23</sup>

I use the term designerly ways specifically to refer to the mindsets, processes and strategies that are together characteristic of design-based disciplines – broadly construed to include everything from architecture to product, service, system, social and transformation design.<sup>24</sup> First, a designerly mindset tends to simultaneously direct attention towards practical questions around how to make things happen, critical questions around what is wrong with how things are, and imaginative questions around how things might be. Second, this practical-critical-imaginative mindset is expressed in, and nurtured by, a designerly emphasis on experimental processes – that is, iterative sequences of relatively open or 'creative' activities focused on ideation; and relatively closed or 'scientific' activities focused on testing, adapting and discarding.<sup>25</sup> Third, designerly ways promote communication by making ideas visual and tangible both in formal designs such as diagrams, and in drafts and prototypes which are generated as part of experimental processes; and this in turn can prompt and facilitate collaboration among teams of designers, among those who will use, or otherwise be affected by, their designs, and between designers and the wider world.

<sup>18</sup>K Dorst, *Frame Innovation: Create New Thinking by Design* (MIT Press 2015) 1–2. See further L Kimbell, 'Rethinking Design Thinking: Part I' 3 (3) (2011) *Design and Culture* 285–306; and 'Rethinking Design Thinking: Part II' 4 (2) (2012) *Design and Culture* 129–48.

<sup>19</sup>HWJ Rittel and MM Weber 'Dilemmas in a General Theory of Planning' 4 (2) (1973) *Policy Sciences* 155–69; N Cross, 'Designerly Ways of Knowing: Design Discipline versus Design Science' 17 (3) (2001) *Design Issues* 49–55. See also R Buchanan, 'Wicked Problems in Design Thinking' 8 (2) (1992) *Design Issues* 5–21.

<sup>20</sup>See for example, R Ducato and A Strowel (eds), *Legal Design Perspectives: Theoretical and Practical Insights from the Field* (Ledizioni 2021); and R Ducato, A Strowel and M Enguerrand, *Designs for Law* (Ledizioni 2024); E Allbon and A Perry-Kessariss, *Design in Legal Education* (Routledge 2022); A Monaghan, D Hart, Z Applebaum, R Holdredge, T Blair, J Kubicki, J Alber, CA MacDonagh, M Beese and N Shaver (eds), *Design Thinking for The Legal Profession* (Globe Law and Business 2019).

<sup>21</sup>K Raworth, *Doughnut Economics: Seven Ways to Think Like a 21<sup>st</sup> Century Economist* (Random House 2017); C Bason, R Conway, D Hill and M Mazzucato, *A New Bauhaus for a Green Deal* (University College London 2021).

<sup>22</sup>R Kattel, M Mazzucato, J Ryan-Collins and S Sharpe, 'The economics of change: policy appraisal for missions, market shaping and public purpose' UCL Institute for Innovation and Public Purpose Working Paper Series (IIPP WP 2018-06, 2018) 6 and 10.

<sup>23</sup>New European Bauhaus website <<https://new-european-bauhaus.europa.eu>> accessed 14 September 2025.

<sup>24</sup>This section draws upon A Perry-Kessariss, 'Legal Design for Practice, Activism, Policy and Research' 46 (2) (2019) *Journal of Law and Society* 185–210; and *Doing Sociolegal Research in Design Mode* (Routledge 2021).

<sup>25</sup>I have adapted the formulation 'practical-critical-imaginative' from Ezio Manzini who explores how designerly ways can activate the latent practical, critical and imaginative abilities of others: E Manzini, *Design, When Everybody Designs an Introduction to Design for Social Innovation* (MIT Press 2015).

Crucially, these designerly ways are mutually reinforcing. For example, by making ideas visible and/or tangible we can make them more, or at least differently, available. As painter Paul Klee observed, '[i]t is not easy to arrive at a conception of a whole which is constructed from parts belonging to different dimensions', and it is 'still more difficult to help another to such a comprehensive view', especially when we limit ourselves to 'conveying' such a view using the inherently 'consecutive' and 'temporal' medium of the 'spoken word'.<sup>26</sup> By making ideas visible and/or tangible, we make them available not only to ourselves, but also to others. And we make them available not only to be understood, but also to be experimented with and, therefore, challenged and, perhaps, changed, so we become better able to individually and collaboratively generate, gather, and integrate diverse perspectives and data sources. So, I find it helpful to think of designerly ways as creating 'structured-yet-free ecosystems' which can enable us, individually and collectively, to sense and make sense of the world, in preparation for making meaningful change.<sup>27</sup>

We can get an integrated sense of the key contributions that designerly ways can make to exploring matters of econo-socio-legal concern by looking to the work of heterodox economist Kate Raworth. She has forcefully demonstrated how contemporary economic thinking is rhetorically empowered, and its substantive weaknesses are hidden, by its vocabulary and imagery.<sup>28</sup> She proposes a range of designed rebuttals, of which I will explore two. First, Raworth critiques the dominant vision of economies as closed, 'self-contained' systems, comprised of exchanges between households and businesses, and argues instead for a Polanyian vision of economies 'embedded' in wider social life, which is in turn embedded in wider planetary life. She activates that imagery through a diagram (Figure 1a) in which she presents 'the economy' as including not only (private) households and businesses but also (public) states and commons, and as embedded in a wider social and ecological context. Second, Raworth proposes that economics ought to discard its traditional target of endless growth, and instead aim for the doughnut-shaped 'safe and just space' that remains when we take seriously the need to secure a minimum 'social foundation of well-being', and a maximum ceiling of ecologically damage (Figure 1b). It is noteworthy that neither of these diagram mentions law. A 2023 version of the embedded economy diagram includes 'legal' (along with 'cultural', 'political' and 'social') as part of 'society',<sup>29</sup> but law's original absence is an important reminder that we ignore the visual at our peril. The Doughnut Economics Action Lab (DEAL) runs hands-on workshops – enabling ecosystems – in which corporate employees, civil servants, and members of the public engage in hands-on designerly experiments with the graphic to generate shared understandings of what those constraints might mean in practice. So, we can think of the doughnut as a design which can make a particular matter of concern empirically, conceptually, and normatively available; and in so doing can activate a wider public to gather around, and engage with, it.<sup>30</sup>

#### 4. Making the constitutive idea conceptually available

As part of a wider argument in favour of 'legal institutionalism' – that is, of placing law and legal thinking at the centre of debates at the intersection of the legal, the economic, and the social – Simon Deakin and co-authors have suggested that economists and sociologists must take more care with legal concepts. First, economists need to understand that 'property' is about more than the possession by individuals of things. It refers to a multiplicity of intersecting and overlapping

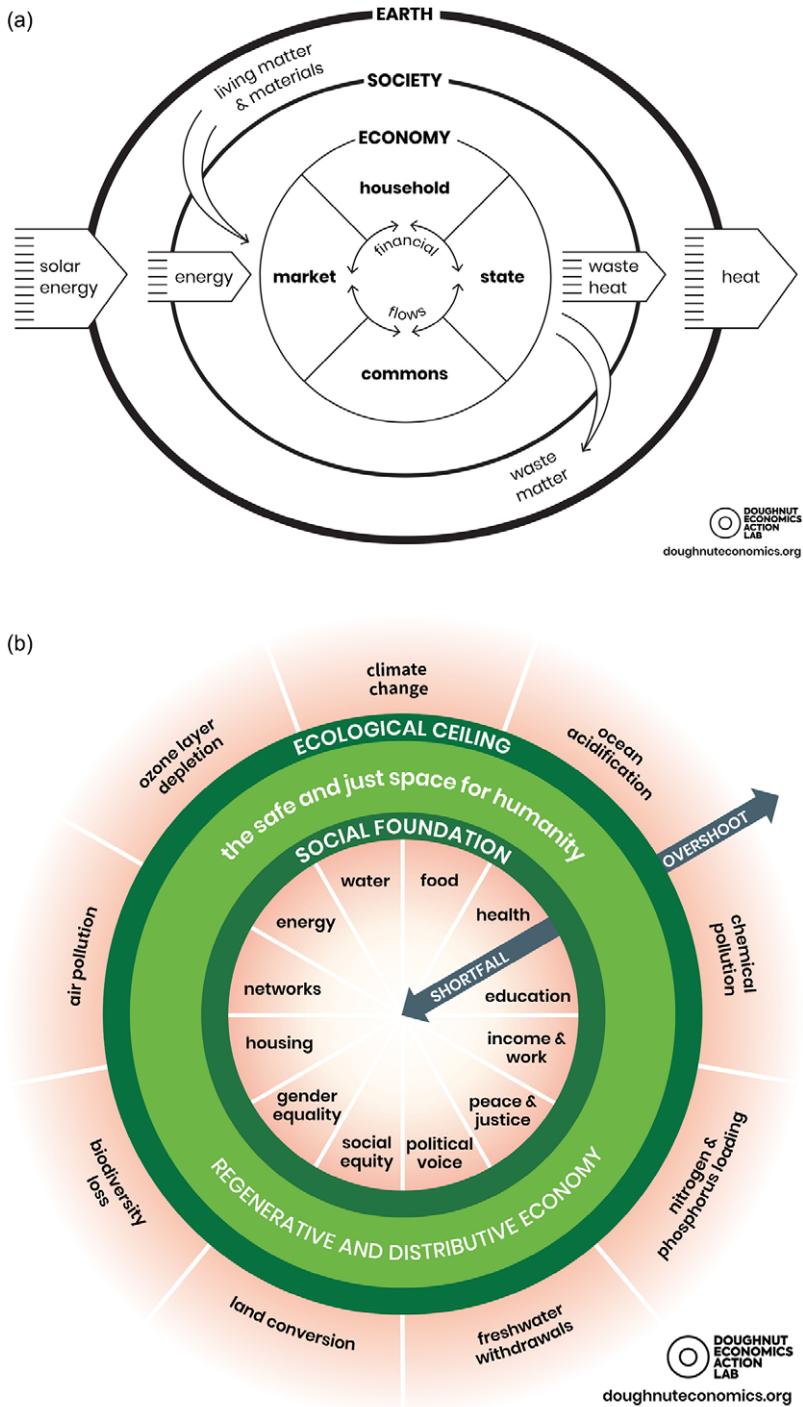
<sup>26</sup>Quoted in E Tufte, *Envisioning Information* (Graphics Press 1990) 15.

<sup>27</sup>A Perry-Kessaris, *Doing Sociolegal Research in Design Mode* (Routledge 2021).

<sup>28</sup>K Raworth, *Doughnut Economics: Seven ways to think like a 21<sup>st</sup> century economist* (2017). See further C Williams, *An Economic Sociology of Law Reimagined: Beyond Embeddedness* (Routledge 2022).

<sup>29</sup>See K Raworth, 'Presenting Doughnut Economics: Core Concepts of Doughnut Economics' (2023) Doughnut Economics Lab. Video. <<https://youtu.be/Cvh7p61ehSo>> accessed 14 September 2025.

<sup>30</sup>On constructing publics through design see M Malpas, *Critical Design in Context* (Bloomsbury 2017) 61–2.



**Figure 1.** (a) The Embedded Economy. Image: Kate Raworth and Marcia Mihotich. CC-BY-SA 4.0. Raworth, K. (2017), *Doughnut Economics: seven ways to think like a 21<sup>st</sup>-century economist*. Penguin Random House. (b) The Doughnut of social and planetary boundaries. Image: Kate Raworth and Christian Guthier. CC-BY-SA 4.0 Raworth, K. (2017), *Doughnut Economics: seven ways to think like a 21<sup>st</sup>-century economist*. London: Penguin Random House.

rights, that are held by owners, whether individually or collectively, and that are recognised by public authorities, to ‘exploit assets to the exclusion of everyone else, and to dispose of them by sale or otherwise’.<sup>31</sup> Second, sociologists need to understand that a ‘contract’ is more than a mere transaction, it is ‘an agreement, entered into voluntarily, by two or more parties with the shared intention of creating legal obligations’ (and rights) – that is, rights and obligations that are enforceable through state law.<sup>32</sup> Economists and sociologists might retort that property and contract are ‘boundary’ concepts – that is, they ‘inhabit several intersecting social worlds’, they ‘satisf[y] the informational requirements of each of them’, and as such they are open to different interpretations.<sup>33</sup> To this lawyers might reply that legal conceptualisations must take priority, because law is fundamentally constitutive of real world economic relations: without law property does not exist, and transactions are insecure.<sup>34</sup> Debates about conceptual literacy are common in multi-disciplinary research, which sees experts working in parallel on the same problem, perhaps failing to communicate effectively, and sometimes even seeing themselves as in competition, with each other.<sup>35</sup> As computer scientist Danny Hillis put it, in the Age of the Enlightenment it was possible to approach problems analytically, by ‘taking things apart’; but in this ‘Age of Entanglement’ we need to approach problems ‘synthetic[ally]’, by ‘putting things together’.<sup>36</sup> And this necessitates cross-disciplinary, even ‘antidisciplinary’, ways because knowledge itself is ‘entirely entangled’.<sup>37</sup> Although we regularly sing the praises of cross-disciplinarity, we often have less say about how to make it happen.<sup>38</sup>

How might we draw on designerly ways to collaborate across different conceptualisations of the intersections of law and economy? Specifically, can the designerly strategy of experimental, collaborative, prototyping enhance our ability to expose, resolve and/or accept conceptual divergence?

The idea that designerly ways can contribute to collaborative cross-disciplinary thinking has a long intellectual history. For example, political scientist and cognitive psychologist Herbert A. Simon declared in 1969 that design is/ought to be a problem-solving ‘science’, and could serve as a ‘glue’ to hold the social sciences together.<sup>39</sup> And in 2007, interaction designer and researcher John Zimmerman and co-authors argued that designers can contribute to cross-disciplinary investigations by reframing problems, and by making material representations of possible solutions, as well as of the research process.<sup>40</sup>

More recently, the ProtoPublics project (2016), led by Guy Julier and Lucy Kimbell, demonstrated how a designerly approach might support cross-disciplinary research with a social

<sup>31</sup>S Deakin, D Gindis, GM Hodgson, K Huang and K Pistor, ‘Legal Institutionalism: Capitalism and the Constitutive Role of Law’ 45 (2017) *Journal of Comparative Economics* 188–200, p 192, quoting R Pipes, *Property and Freedom* (Knopf, 1999), p 117.

<sup>32</sup>Deakin et al (n 31) 193.

<sup>33</sup>SL Star and JR Griesemer, ‘Institutional Ecology, “Translations” and Boundary Objects: Amateurs and Professionals in Berkeley’s Museum of Vertebrate Zoology, 1907–39’ 19 (1989) *Social Studies of Science* 387–420.

<sup>34</sup>They might also highlight the risks of ‘conceptual overreach’: J Tasioulas, ‘The inflation of concepts’, *Aeon*, 28 January 2021. <<https://aeon.co/essays/conceptual-overreach-threatens-the-quality-of-public-reason>> accessed 14 September 2025.

<sup>35</sup>See further IB Pless, ‘“Interdisciplinary” and “Multidisciplinary” are not Synonymous’ (1995) *Injury Prevention* 165; and S Michaels, ‘Matching Knowledge Brokering Strategies to Environmental Policy Problems and Settings’ 12 (2009) *Environmental Science and Policy* 994–1011.

<sup>36</sup>D Hillis, ‘The Enlightenment is Dead, Long Live the Entanglement’ (2016) *Journal of Design and Science* <<https://doi.org/10.21428/1a042043>>. The term ‘age of entanglement’ appears to have been coined by Louisa Gilder in *The Age of Entanglement: When quantum physics was reborn* (Alfred A. Knopf 2009). See also D Hillis ‘The Age of Digital Entanglement’, (303) (2010) *Scientific American*, 93.

<sup>37</sup>N Oxman, ‘Age of Entanglement’ (2016) *Journal of Design and Science*. <<https://doi.org/10.21428/7e0583ad>>.

<sup>38</sup>A Perry-Kessaris, ‘The Case for a Visualized Economic Sociology of Legal Development’ 67 (2014) *Current Legal Problems* 169–98. See further JT Klein, *Crossing Boundaries: Knowledge, Disciplinarity and Interdisciplinarity* (Univeristy Press Virginia 1996).

<sup>39</sup>DJ Huppertz, ‘Revisiting Herbert Simon’s “Science of Design”’ 31 (2) (2015) *Design Issues* 29.

<sup>40</sup>J Zimmerman, J Forlizzi and S Evenson, ‘Research through design as a method for interaction design research in HCI’ CHI 2007 Proceedings, April 28–May 3, 2007, San Jose, CA.

impact focus. As part of the project, five multi-disciplinary academic teams gathered to co-design social science proto-projects through rough physical prototypes. For example, the ProtoPolicy team created a prototype of a fictitious wristwatch-style device which would allow the wearer to control their death in order to provoke a discussion about euthanasia among politicians and civil servants at the Palace of Westminster.<sup>41</sup> They found that collaborative prototyping enabled diverse participants to develop interpersonal trust, ‘to share information and perspectives’ and to ‘engage in sense-making together’.<sup>42</sup>

The potential of collaborative prototyping to enhance pragmatic conceptual experimentation among social activists was further explored in two projects to which I contributed, both of which aimed to test, adapt and/or promote the use of internationally recognised concept of ‘hate crime’ to address targeted violence. The first was a policy-led project in which prototyping – here with card and string – was used to bring together diverse, often hostile, workshop participants. For example, activists, police, prosecutors, and bureaucrats were invited to co-conceptualise the actual–potential system for reporting hate crime in their jurisdiction.<sup>43</sup> The second project was an academic-initiated online training programme. Activists, lawyers, journalists and others who undertake the increasingly dangerous task of working against targeted violence in India were invited to experiment with the concept of hate crime. For example, they used a Google.doc to collaboratively prototype where we are (here) in terms of conceptualising and responding to targeted violence; to imagine where we should be (there); and to identify how, practically, we might get from ‘here’ to ‘there’.<sup>44</sup>

In the Sociolegal Model-Making project (2017) I explored the potential of model-making (a form of prototyping) to enhance legal research. I identified three modes of model making. In ‘modular’ mode we use a prefabricated system of components, such as sticky notes on a wall, or building blocks on a table, usually for the practical purpose of explaining a concept, and thereby making it available for discussion. In ‘found’ mode we use something that we have come across, such as an artefact in a museum, usually for the critical purpose of disrupting established understandings of a concept. In ‘bespoke’ mode we can use basic ingredients such as modelling clay for the imaginative purpose of conjuring a more tentative or indeterminate aspect of particular interpretation of a concept, thereby making it open to elaboration in the here and now.<sup>45</sup>

I have since tested the potential of bespoke model-making to enhance scholarly conceptual experimentation with the Edinburgh Legal Theory Research Group.<sup>46</sup> The experiment was inspired by The Futures Bazaar, a collaboration between futurists Filippo Cutica and Stuart Candy, Situation Lab and BBC User Experience and Design.<sup>47</sup> It began with an invitation to ‘picture a Legal Theory Bazaar: a wild and wonderful place where all alternative [concepts] co-exist at once, and can be physically encountered in real life; a kind of multi-dimensional exchange, where tangible objects are put on offer from countless possible [theoretical] worlds’.<sup>48</sup> Participants first made a clay model that captures some aspect of a Concept of Concern – that is,

<sup>41</sup>ProtoPublics website <<https://protopublics.org/project-1/>> accessed 14 September 2025.

<sup>42</sup>G Julier and L Kimbell, *ProtoPublics: Co-Producing Social Futures Through Design Research* (Brighton University 2016) 24 and 41.

<sup>43</sup>A Perry-Kessarlis and J Perry, ‘Enhancing Participatory Strategies with Designerly Ways for Sociolegal Impact: Lessons from Research Aimed at Making Hate Crime Visible in Europe’ 29 (6) (2020) *Social and Legal Studies* 835–57.

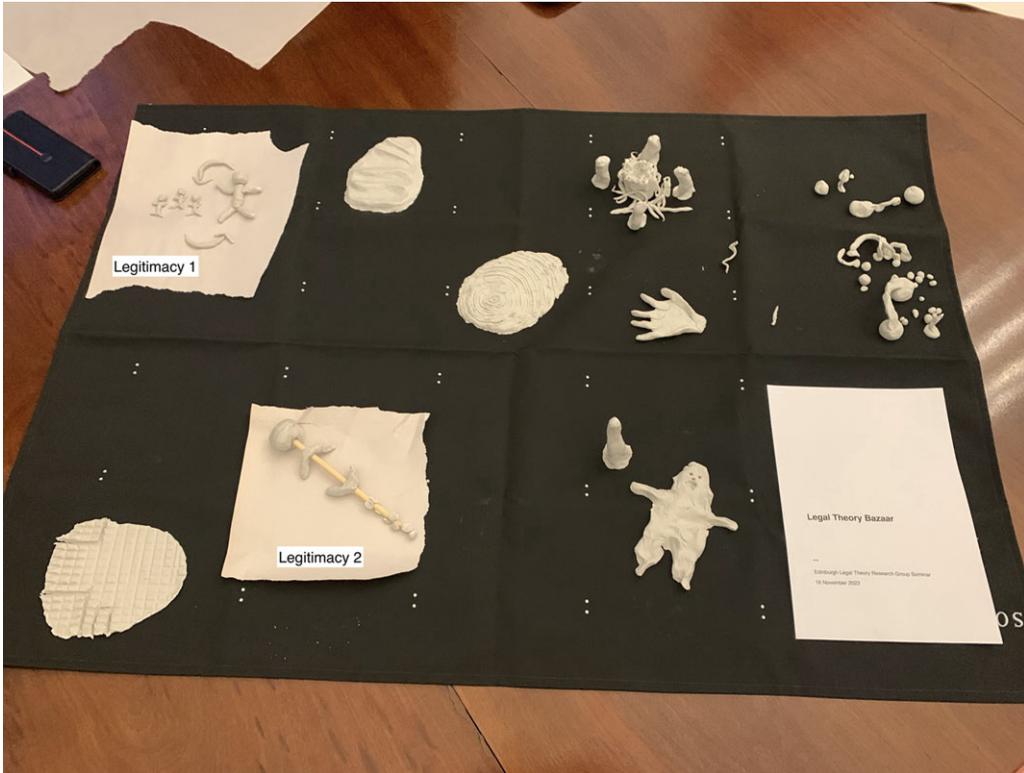
<sup>44</sup>A Perry-Kessarlis, MA Bhat and J Perry, ‘Conceptual Experimentation through Design in Pedagogical Contexts: Lessons from an Anti-Hate Crime Project in India’ 57 (4) (2023) *The Law Teacher* 437–57.

<sup>45</sup>The Sociolegal Model-Making Project is available at <<https://amandaperrykessarlis.org/modelmaking/>> accessed 14 September 2025. See further Perry-Kessarlis 2021, Chapter 3.

<sup>46</sup>A Perry-Kessarlis, ‘Towards a Legal Theory Bazaar’. *Borderlands Blog*. 21 February 24 (2024). *Frontiers of Socio-Legal Studies* <<https://frontiers.csls.ox.ac.uk/towards-a-legal-theory-bazaar/>> accessed 14 September 2025.

<sup>47</sup>S Candy, ‘Welcome to the Futures Bazaar’. *Blog*. 10 October 2022 (2022). <<https://medium.com/@futuyst/welcome-to-the-futures-bazaar-b24863a89f3e>> accessed 14 September 2025.

<sup>48</sup>Candy 2022.



**Figure 2.** Exhibition of alternative models of legitimacy created by Sara Canduzzi (legitimacy 1) and George Dick (legitimacy 2). Edinburgh Legal Theory Research Group seminar. Image: Amanda Perry-Kessaris, 2023.

concepts to which we ought to draw attention because, for example, they are foundational, contested, productive or flawed; or indeed because they are needed, but do not yet exist. They then performed their model to themselves and to others, refining it along the way. Finally, they exhibited their models in relation to each other (Figure 2). Two participants, Sara Canduzzi and George Dick, chose to work collaboratively with the concept of ‘legitimacy’, focusing on ‘how legitimacy works “relationally” in both a top-down and a bottom-up manner’. They made ‘separate models’ so that they could explore ‘how different people represent the same idea’, and they were surprised by how different their models were. Making was an ‘anxious’ process for George: ‘I am not skilled at creative arts’. However, he found his model ‘was a perfectly sufficient conduit for imagination and rumination’. Performing the model was the most generative stage of the process for both participants. For Sara: ‘It helped me see how I understand the relational aspect of legitimacy’, and ‘clarified why I chose to represent the concept in the way I did, why I tend to think “in concepts”, and how [this] serves me in my research’. For George: ‘It led me to appreciate how my unrefined little model could relate to my research on methodology’, as well as to Sara’s on legitimacy. ‘It had more value than I initially assigned it. Perhaps it was not so inelegant after all’. On the exhibit stage he remarked that: ‘it was neat to see what others had come up with, and how the concepts could be connected with each other’.

The above examples suggest that the designerly practice of prototyping can make the constitutive idea more conceptually available by promoting collaborative conceptual experimentation; thereby opening up possibilities for the transformation of scholarly and practitioner relations, and perhaps for wider systemic transformation.

## 5. Making the constitutive idea empirically available

As part of a wider critical genealogy of the regulation of labour, Diamond Ashiagbor has observed that law tends to see race and racism taking the ‘form’ of ‘prejudice or harassment between individuals or within institutions’ – that is, as associated with atomistic actions and interactions. In the context of work, ‘economic relations can only be “seen” by legal discourse when they take the form of legal relations between individual subjects’, such as a bilateral contract of employment. ‘Much else – the inequality of bargaining power between the parties, the broader structures within which the bilateral relationship exists, the unpaid work of social reproduction or the colonial extraction which makes the paid work possible – is invisible’.<sup>49</sup> Ashiagbor argues that we can make those crucial constitutive factors more visible if we also understand ‘race and racism as a rationality’ – that is, as ‘an epistemic category that organises our perceptions and evaluations of reality’, and which manifests in specific econo-socio-legal regimes, increasingly referred to as ‘racial capitalism’. Furthermore, she argues that it is only by taking such a scalar, micro-to-meta, view that we can gain a sense of how contemporary econo-socio-legal life may be constituted by – ‘owe [its] legal infrastructure’, ‘rules’ and ‘form’ to – ‘histories of racial thinking’.<sup>50</sup>

As philosopher and social and political theorist Amia Srinivasan explains, critical genealogy is often done for the purpose of ‘epistemic revelation’ – that is, to expose the ‘causal origins’ of the systems within which we operate, and to ‘undermine, destabilize, or cast doubt on the legitimacy or standing of those’ systems. However, critical genealogy can also be used for the more ‘creative’ purpose of world-making – that is, to prompt a ‘transformation of the world through a transformation of our representational practices’. This is because an effective critical genealogy ‘not only diagnoses our representations in terms of the oppressive function they serve, but moreover shows us the role that agential powers – individuals, groups and institutions – have played in the emergence and continued dominance of those representations’. Armed with these insights we can ‘exercise our own agential powers to make our representations, and thus our world, anew’.<sup>51</sup>

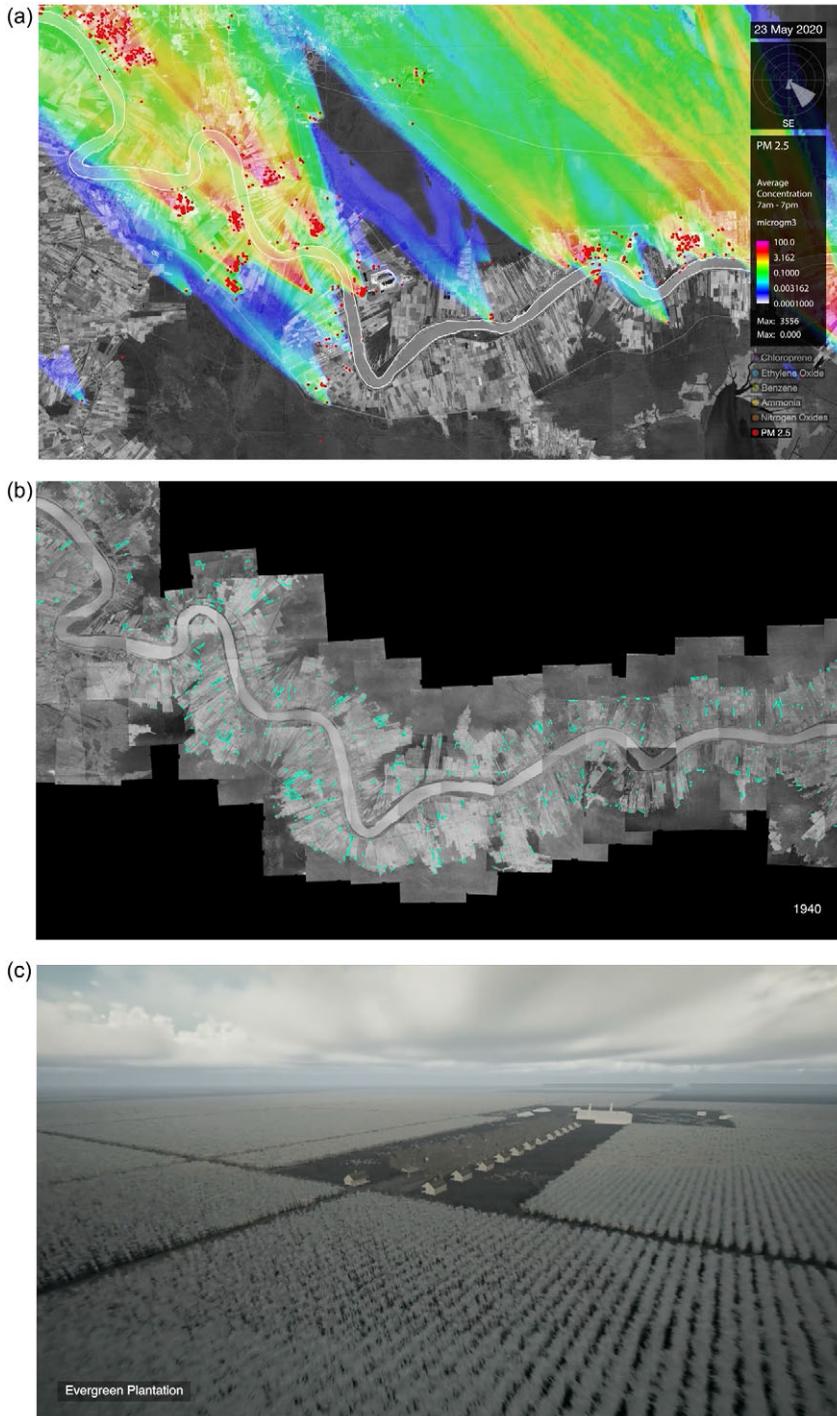
How might we draw on designerly ways to surface, communicate about, and respond to empirical evidence of the constitutive idea? Specifically, can a designerly way with visualisation enhance our ability to see, as a matter of empirical fact, the roles of race and racism (as rationalities) and racial capitalism (as regime) in constituting contemporary econo-socio-legal relation; and to use the resulting insights to make our world anew?

Here, we can look to the practice of Forensic Architecture, a research agency based at Goldsmiths, University of London which uses architectural methods to hold states and corporations to account for breaches of human rights. A 2021 investigation conducted by Forensic Architecture, and commissioned by community group RISE St. James, identified two econo-socio-legal regimes that have generated and sustained racial capitalism in the air and on the ground of Death Alley, Louisiana between 1718 and the present day. First, they combined optical gas imaging, meteorological data, fluid dynamics, and data from emission permits to show how contemporary regimes for regulating industrial pollution have facilitated the ‘chemical gassing’ of majority-Black communities (Figure 3a). Second, they used a cartographic regression – overlaying historical surveys, land registries, tax records, archaeological reports, ariel and satellite imagery – to track changes to territory over time. By this method they revealed how planning regimes have allowed contemporary industrial facilities to be located on Black ancestral sites, including Black cemeteries, continuing practices of disregard for Black lives and culture that began in the context

<sup>49</sup>D Ashiagbor, ‘Race and Colonialism in the Construction of Labour Markets and Precarity’ (2021) *Industrial Law Journal* 1–26, pp 2 and 4.

<sup>50</sup>*Ibid.*, 5–6.

<sup>51</sup>A Srinivasan, ‘VII – Genealogy, epistemology and worldmaking’ *Proceedings of the Aristotelian Society*, Vol. cxix, Part 2 pp 141 and 150 (2019). For an exploration of the potential for critical genealogy to transform jurisprudence in pedagogical settings see C Kirkby, ‘Hope To Do Things with Legal Theory’ 18 (2022) *International Journal of Law in Context* 373–82.



**Figure 3.** (a) Fluid dynamics simulations showing concentrations of the pollutant PM<sub>2.5</sub> in Death Alley on 23 May 2020; (b) 'Topological anomalies' in Death Alley, many of which could be cemeteries. (c) Digital reconstruction of a 'typical' plantation in 3D. Images: Forensic Architecture 2021.

of plantations (Figure 3b).<sup>52</sup> Through these designerly ways, the Death Alley investigation generated detailed empirical evidence of racial capitalism – that is, of Ashiagbor’s argument that race and racism can operate as rationality, which manifests in particular econo-socio-legal regimes, which go on to constitute economic and wider social relations over time.

Forensic Architecture also used insights from these designerly processes, as well as interviews with local activists and experts, to generate an interactive 3D digital model of a typical sugar cane plantation (Figure 3c). This model serves both an ‘analytic space’ and ‘a narrative device for communicating the operational logics of a plantation, its structures of labour, and the spatial patterns through which it extract[ed] value, manage[d] death and la[id] the ground for future occupation by petrochemical facilities’.<sup>53</sup> In this way the project also created opportunities for experiential explorations of racial capitalism in the past and the distant present.

As the Death Alley project moves into its second phase, RISE and Forensic Architecture, in collaboration with a ‘broad coalition of activists, archaeologists, people’s historians, and scholars’, are building on these insights and devices to develop ‘a path forward’ – one which will be ‘guided by a locally imagined reconceptualization of “historical preservation” that recognizes ecological reparations as an impediment to petrochemical development’.<sup>54</sup>

The work of Forensic Architecture, in Death Alley and elsewhere,<sup>55</sup> suggests that the designerly device of digital modelling can help us to make available the ‘hidden’, ‘messy’, ‘irregular’ empirical realities of the constitutive idea; and in so doing open up opportunities for wider systemic transformation.

## 6. Making the constitutive idea normatively available

As part of a manifesto calling for politics and political thinking to be centred in debates at the intersection of the legal, the economic and the social, Law and Political Economy advocates Jedediah Britton-Purdy and co-authors argue that since law ‘creat[es] . . . economic order’, it ought to ‘be accountable to those who live in that order’. This moral imperative ought, they argue, to be ‘expressed in [the] procedures’ that ‘structur[e] our shared life’, which ought to ‘accord equal weight to all members’.<sup>56</sup> They suggest that one way of fulfilling that moral imperative might be ‘to bring representatives of affected communities to participate in administrative decision-making’.<sup>57</sup> Here Britton-Purdy and co-authors are echoing calls of a rapidly expanding community of ‘open democracy’ advocates, among them political scientist H el ene Landemore. She favours democracy ‘on the basis of its “epistemic” properties’ – that is, ‘its ability to generate and aggregate the knowledge necessary to the pursuit of the common good as well as, in some sense, to track the factual and moral truth about the world’. But Landemore sees traditional ‘representative’ democracy as ‘no longer, not sufficiently, or not at all responsive to the wishes of the population’.<sup>58</sup> She argues for democracy, and especially ‘legislative agenda-setting’, to be more open, both in the ‘spatial’ sense of ‘being accessible’, and in the ‘temporal’ sense of being always susceptible to

<sup>52</sup>Forensic Architecture (2021) Environmental Racism in Death Alley, Louisiana: Phase 1 Investigative Report. <[https://content.forensic-architecture.org/wp-content/uploads/2021/07/Environmental-Racism-in-Death-Alley-Louisiana\\_Phase-1-Report\\_Final\\_2021.07.04.pdf](https://content.forensic-architecture.org/wp-content/uploads/2021/07/Environmental-Racism-in-Death-Alley-Louisiana_Phase-1-Report_Final_2021.07.04.pdf)> accessed 14 September 2025.

<sup>53</sup>Forensic Architecture 2021 pp 40–1.

<sup>54</sup>Forensic Architecture 2021, p 4.

<sup>55</sup>See for example the ‘situated testimony’ method developed by Forensic Architecture in which witnesses work with architects to reconstruct places and events in 3D digital model, and in the process ‘explor[e] and acces[s] their memories . . . in a controlled and secure manner’: E Weizman, *Forensic Architecture: Violence at the Threshold of Detectability* (Zone Books 2017) 65. See further A Perry-Kessarar, *Doing Sociolegal Research in Design Mode* (Routledge 2021) 77–8.

<sup>56</sup>J Britton-Purdy et al, ‘Building a Law-and-Political-Economy Framework: Beyond the Twentieth-Century Synthesis’ 129 (2020) Yale Law Journal 1827.

<sup>57</sup>*Ibid.*, at 1831.

<sup>58</sup>H Landemore, *Open Democracy: Reinventing popular rule for the twenty-first century* (Princeton University Press 2020), pp 7 and xiii.

‘adaptat[ion] and rev[is]ion’.<sup>59</sup> Advocates of open democracy often recommend a turn towards ‘collective intelligence’ – that is, towards sourcing and synthesising insights from diverse peoples and data, usually with the aid of digital technology.<sup>60</sup> Such advocates also tend to suggest that those insights are best gathered in the context of deliberative processes, such as citizens assemblies.<sup>61</sup> These recommendations are grounded in the practical (epistemic) reasoning that insights generated collectively, especially after deliberation, are generally more robust, and better suited to addressing complex and entangled contemporary social problems, than traditional, individualistic, and atomised alternatives. They are also grounded in the moral (epistemic) reasoning that those insights are likely to reveal something of, as Landemore puts it, the ‘moral truth of the world’.

How might we draw on designerly ways to prompt, facilitate, and listen to a diversity of insights from across econo-socio-legal systems, including around when and how the constitutive potential of law ought to be activated or resisted? Specifically, can designerly ways with participation help to widen meaningful engagement between policymakers and publics around the shaping of econo-socio-legal norms?

The emergent field of ‘collective intelligence design’ uses designerly ways specifically to gather, analyse and synthesise a diversity of inputs (information and ideas) from a diversity of peoples (scholarly and otherwise).<sup>62</sup> It draws upon a long tradition of policy design which sees designers prompting and facilitating ‘processual, materialised and local understanding[s] of problems and solutions’;<sup>63</sup> focusing attention on what ‘is attractive, functional and meaningful to people in practice’;<sup>64</sup> and ‘engendering collaboration between different parties and by making policy tangible and graspable’.<sup>65</sup> One example is the Collective Intelligence Design Playbook produced by Nesta – an influential independent innovation agency based in the UK. Like many design toolkits, the Nesta Playbook centres on a project ‘canvas’ – a designed space within which outcomes from activities completed at each stage of the project can be communicated and tracked (Figure 4a). The Playbook sets out a range of designed activities, often supported by designed artefacts, to prompt and facilitate participants to achieve their particular purpose (Figure 4b). For example, if that purpose is to understand a problem (Column 1), then participants might begin by mapping the stakeholders that influence and/or are affected by the problem (Activity A3); and by generating personas (Activity C4) to represent the key characteristics of those stakeholders.<sup>66</sup> Design approaches similar to those posited by Nesta exert a strong influence on the development of deliberative principles and processes.<sup>67</sup>

<sup>59</sup>Ibid., 14.

<sup>60</sup>G Mulgan, *Big Mind: How collective intelligence can change our world* (Princeton University Press 2017). See also EU Commission Competence Centre on Foresight Trend: Collective Intelligence updated 09.12.22 <[https://knowledge4policy.ec.europa.eu/foresight/collective-intelligence\\_en](https://knowledge4policy.ec.europa.eu/foresight/collective-intelligence_en)> accessed 14 September 2025.

<sup>61</sup>OECD (2020) *Innovative Citizen Participation and new democratic institutions catching the deliberative wave*. For fine-grained analysis of online deliberation in the crowdsourcing of the Icelandic constitution see D Popescu and M Loveland, ‘Judging Deliberation: An Assessment of the Crowdsourced Icelandic Constitutional Project’ 18 (1) (2021) *Journal of Deliberative Democracy* 1–14.

<sup>62</sup>NESTA (Undated) *Collective Intelligence Design Playbook* <<https://www.nesta.org.uk/project/centre-collective-intelligence-design/>> accessed 14 September 2025. See also E Foale and S Bennett, ‘Crowdsourcing policy: how can collective intelligence improve policymaking?’ Policy Lab Blog, 4 November 2021 (2021) <<https://openpolicy.blog.gov.uk/2021/11/04/crowdsourcing-policy-how-can-collective-intelligence-improve-policymaking/>> accessed 14 September 2025.

<sup>63</sup>L Kimbell and J Bailey, ‘Prototyping and the New Spirit of Policy-making’ 13 (3) (2017) *CoDesign* 214–26, <DOI: 10.1080/15710882.2017.1355003>, p 222.

<sup>64</sup>C Bason ed (2014) *Design for Policy* Routledge p 6.

<sup>65</sup>Kimbell and Bailey (n 63) 219.

<sup>66</sup>NESTA (Undated) p 5.

<sup>67</sup>On the many design choices that shape deliberative process see MADD LBP (2017) *How to run a civic lottery: a guide and license* <<https://www.masslbp.com/resources>> accessed 14 September 2025; newDemocracy Foundation and UN Democracy Fund (UNDEF) (2019) *Enabling National Initiatives to Take Democracy Beyond Elections* p 224. Designers are repeatedly credited in a recent major international survey of deliberative democracy practices: OECD 2020, p 5.



(b) 01 / 09

how can we see at a glance which activities are relevant?

NESTA — VOICE

PG. 10

		"We want to..."			
		understand problems	seek solutions	decide and act	learn and adapt
A DEFINE CHALLENGE	A1. challenge definition	A1. challenge definition	A1. challenge definition	A1. challenge definition	A1. challenge definition
	A2. issue map	A2. issue map	A2. issue map	A2. issue map	A2. issue map
	A3. stakeholder map	A3. stakeholder map	A3. stakeholder map	A3. stakeholder map	A3. stakeholder map
	A4. cover story	A4. cover story	A4. cover story	A4. cover story	A4. cover story
B GATHER DATA, INFORMATION, IDEAS	B1. data mapping	B3. gather data method cards	B3. gather data method cards	B1. data mapping	
	B2. data cards	B4. data ethics	B4. data ethics	B2. data cards	
	B3. gather data method cards	B5. solutions brief		B3. gather data method cards	
	B4. data ethics	B6. solution readiness		B4. data ethics	
		B7. mapping solutions			
		B8. finding solutions			
C MOBILISE PEOPLE	C1. unique perspectives	C1. unique perspectives	C1. unique perspectives	C1. unique perspectives	
	C2. people cards	C2. people cards	C2. people cards	C2. people cards	
	C3. engagement plan	C3. engagement plan	C3. engagement plan	C3. engagement plan	
	C4. personas	C4. personas	C4. personas	C4. personas	
	C5. incentives & retention				
		C6. challenge call to action			

Figure 4. (a) Collective Intelligence Design Project Canvas (b) Extract from Collective Intelligence Design Activities. Images: Nesta Collective Intelligence Design Playbook v. 1.0 available under CC A-NC-SA 4.0 International License.

However, there are concerns that collective intelligence and deliberative approaches can be ill-suited to systemic challenges. First, they may be too narrowly focused to tackle the ‘scale, interdependence and complexity’ of systems-level challenges.<sup>68</sup> Second, they tend to be designed to feed into, rather than to disrupt, prevailing systems.<sup>69</sup> For example, a recent report for the Design Council argued that designers ought to work more ‘systemically’ – that is, they must both develop ‘an awareness of the wider system context’, and be more willing and able to engage in ‘system-shifting’ transformation.<sup>70</sup> Third, some, such as strategic designer Cassie Robinson, argue that collective and deliberative approaches have limited transformative potential because they generally pay inadequate attention to imagination. There is, she argues, a need to ‘pull’ participants ‘away from the status quo’ – to prompt and facilitate them to consider alternative, possibly non-yet-existent, information, perspectives, purposes, and outcomes.<sup>71</sup> So it is noteworthy that a guide to citizens assemblies produced by research and action institute Democracy Next suggests that assemblies can be designed to include, among other things, collective imagination.<sup>72</sup>

The work of Dark Matter Labs offers some insights into how designerly ways might contribute to more systemically attuned and imaginative approaches to collective intelligence and deliberation. Dark Matter Labs is a transnational team of designers, economists, linguists, urban planners and other specialists who are focused on social change. In 2020, in partnership with a number of civil society organisations, it launched #BeyondtheRules, a ‘practice-orientated inquiry’ ‘into what governance structures’, ‘organising methods’, and ‘underlying rules’ might be ‘required to re-craft organising and governance practices within current structures towards a deep appreciation for our entanglement and civic agency’.<sup>73</sup> One element of that project has been an investigation, entitled ‘contracting between the rules’, into how we might collectively reimagine employment contracts, which the team perceive as ‘a powerful site of imagination at the intersection of culture, compliance, risk, possibility and hope’, because they ‘create’, ‘codify and ‘reinforce’ ‘relationships’ and ‘work culture’. The process centred on a ‘peer group’ formed of eight non-profit organisations, supported by a facilitator as well as by experts in law, legal design and strategic design. The group explored the proposition that if employment contracts were ‘coded as a shared endeavour’, rather than in the terms of ‘power and control’, the result might be more productive working relations and outcomes. Participation was enabled through the use of a bespoke structured-yet-free online space (Miro) within which the team generated, adapted and debated ideas. Outputs from the project to date include an example of an alternative employment contract to ‘reflec[t] a generative, equitable employment relationship’. That alternative contract is underpinned by a detailed breakdown of typical employment contract terms, the standard rationale underpinning them, as well as ideas for how they might be reimaged to be ‘more relational, transparent, mutually respectful, trauma, risk-informed, and legible’; and by a database

<sup>68</sup>Bason 2014, p 6.

<sup>69</sup>See L Kimbell, ‘Design in the Time of Policy Problems’. Paper presented at DRS2016: Design Research Society Conference, Brighton, June 27–30, quoted in Kimbell and Bailey 2017, p 219 (2016); L Kimbell, ‘What If There Were More Policy Futures Studios?’ 23 (4) (2019) *Journal of Future Studies* 129–36 p 129; G Julier, *Economies of Design* (Sage 2017).

<sup>70</sup>C Drew, C Robinson and J Winhall, *System-Shifting Design: An emerging practice explored* (Design Council and The Point People 2023) 10–11 and 18–19.

<sup>71</sup>C Robinson, ‘Change happens if our collective imagination changes’. (2022) Medium. 9 January 2022. <<https://cassierobinson.medium.com/change-happens-if-our-collective-imagination-changes-7a1c0475a578>> accessed 14 September 2025. Robinson leads the Joseph Rowntree Foundation’s work on Emerging Futures and Collective Imagination: <<https://www.jrf.org.uk/society/emerging-futures>> accessed 14 September 2025.

<sup>72</sup>Democracy Next Assembly Guide <<https://assemblyguide.demnext.org/during-the-assembly>> accessed 14 September 2025.

<sup>73</sup>Dark Matter Labs ‘Beyond the Rules’ <<https://darkmatterlabs.org/BeyondtheRules>>, <<https://provocations.darkmatterlabs.org/beyondtherules-e3ab44f0dc3>> accessed 14 September 2025.

of typical contracting processes, as well as ideas for how they might be reimaged with an emphasis on reciprocity, transparency and relationship-building.<sup>74</sup>

For additional insights into how designerly ways might make collective intelligence and deliberation approaches more systemically attuned and imaginative to we can look to designerly projects which emphasise artistic and creative practice. The empirically-grounded CreaTures Framework (2023) has identified nine ‘dimensions’ along which creative practices already do, and might yet further, contribute to policy-making and to systemic transformation more generally: by changing meanings, through embodying, learning and imagining; changing connections, through caring, organising and inspiring; and changing power, through co-creating, empowering and subverting.<sup>75</sup> We can see evidence of this finding in the recent work of Policy Lab, a design-driven unit within the civil service in the United Kingdom.

In 2022, Policy Lab launched a new programme of work exploring ‘experimental policy design methods’.<sup>76</sup> Among the methods highlighted in that programme is Legislative Theatre – a practice in which ‘audience members from the impacted community (“spect-actors”) act out solutions and collaborate with decision-makers to turn them into new laws and policies’.<sup>77</sup> For example, in 2020, the Greater Manchester Combined Authority collaborated with artist and civic change practitioner Katy Rubin to ‘open up some of the decision-making for a locally planned homelessness prevention strategy’. People with experience of homelessness and local government officials rehearsed for several months to co-create scenes that captured interactions between service providers and users. These scenes were performed for a live audience, who then discussed the problems raised and created policy proposals to address them (Figure 5). A selection of those proposals were then pitched to decision-makers, and discussed in detail in a follow-up meeting.<sup>78</sup> An independent evaluation of the project found that the Legislative Theatre process ‘humanises data-driven and abstracted conversations in otherwise bureaucratic and technocratic settings. It brings the person fully back into the conversation’.<sup>79</sup>

A second example of recent Policy Lab work that emphasises creative practice is the MANIFEST project, which began in 2023, which saw artists Christopher Samuel, Semiconductor, and Dryden Goodwin each ‘embedded in a different government policy team’, and ‘produced work in response to that placement’. Here artists can be thought of as being prompted and facilitated, as a part of a policy design intervention, to serve as a conduit between policymakers and the wider public. Policymakers involved in the project reportedly felt that it had generated a range of improvements to their processes, including encouraging ‘engagement in policy issues by representing them visually and materially’, ‘[d]rawing attention to’ that which ‘might otherwise go unnoticed’, ‘[b]ringing out

<sup>74</sup>Dark Matter Labs Contracting between the rules <<https://darkmatterlabs.notion.site/Contract-ing-Between-the-Rules-Employment-contracts-a6a967f1f78f43f9aef4c1ab6f8cc9a>> accessed 14 September 2025.

<sup>75</sup>CreaTures (2023) CreaTures Framework. <<https://creaturesframework.org>> accessed 14 September 2025.

<sup>76</sup>S Sabherwal and N Sharma, ‘Launching our experimental policy design methods’ Policy Lab Blog. 18 May 2022 (2022). <<https://openpolicy.blog.gov.uk/2022/05/18/launching-our-experimental-policy-design-methods/>> accessed 14 September 2025. For an exploration of another experimental method foregrounded by Policy Lab, inter-species councils, see A Perry-Kessararis, F Mullen and MO Samani, ‘What if a Citizen’s Assembly were to Design a Future Cyprus Peace Process’ (2025) Global Social Challenges <<https://doi.org/10.1332/27523349Y2025D000000061>>.

<sup>77</sup>PeoplePowered ‘Using Theatre to Make Policies: Legislative Theatre in Manchester’. 23.11.20. (Blog 2020) <<https://www.peoplepowered.org/news-content/legislative-theatre-manchester>> accessed 14 September 2025. Legislative Theatre was developed by Brazilian Augusto Boal (1931–2009), who drew on the work of Brazilian educator and philosopher Paulo Freire’s (1921–1997) ‘pedagogy of the oppressed’: A Boal, *Legislative Theatre: using performance to make politics* (Routledge 1999).

<sup>78</sup>PeoplePowered 2020. A video of event highlights is available at <<https://www.youtube.com/X3SIpGEB54g>> accessed 14 September 2025. For additional examples of Legislative theatre in actions see: <<https://www.peoplepowered.org/resources?prospect-type=Legislative%20theater>> accessed 14 September 2025.

<sup>79</sup>Stanislav Benes (undated) Greater Manchester Legislative Theatre: Co-Producing the GMCA Homelessness Prevention Strategy. Greater Manchester Combined Authority and the Greater Manchester Homelessness Action Network <<https://street-support.net/greater-manchester/lt-evaluation/legislative-theatre-evaluation.pdf>> accessed 14 September 2025.



**Figure 5.** ‘Spect-actors’ representing a job-seeker, a job centre employee, a computer and a security guard as part of the Greater Manchester Legislative Theatre event. Image: Katy Rubin (practitioner), the Greater Manchester Combined Authority (commissioning body) and the participants (Greater Manchester residents) 2020. Reproduced with permission.

human elements in the policy system’, ‘[m]aking space for and prompting reflection’, and enhancing the ‘wellbeing’ of ‘policy professionals and stakeholders’.<sup>80</sup> As one policy professional put it, engagement between artists and policymakers ‘can be such a powerful tool for exposing and exploring hard to pin down issues and communicating based on perception, emotion and personal reflection which I think can often be the best way to digest and understand really complex issues’.<sup>81</sup> Others ‘spoke of the role that artists can play, in effect, as critical friends, helping policy professionals reflect upon their practice to improve outcomes for citizens’.<sup>82</sup>

The work of Dark Matter Labs, Katy Rubin, and Policy Lab suggests that a designerly emphasis on digital interaction and/or on multi-sensory experiences can help us to prompt, facilitate and listen to a diversity of insights from across econo–socio–legal systems, including around when and how the constitutive potential of law ought to be activated or resisted.

## 7. Conclusion

There are, of course, limits to what designerly ways can do. Some of those limits, and ways of overcoming them, have been noted in this paper. Many other general limits have been identified in design discourse. There are limits to our ability to visualise ‘the contradictory and controversial nature of matters of concern’.<sup>83</sup> As Bruno Latour observed in 2009, even ‘four hundred years after the invention of perspective drawing, three hundred years after projective geometry, fifty years after the development of CAD computer screens’, we remain ‘utterly unable to draw together, to simulate, to materialize, to approximate, to fully model to scale, what a thing in all of its complexity, is’.<sup>84</sup>

<sup>80</sup>S Bennett and P Kaszynska MANIFEST: Artists, policy and the process of making change. 26 March 2024. (Blog. Policy Lab 2024). <<https://openpolicy.blog.gov.uk/2024/03/26/manifest-artists-policy-and-the-process-of-making-change/>> accessed 14 September 2025.

<sup>81</sup>Ibid.

<sup>82</sup>Ibid.

<sup>83</sup>B Latour, ‘A Cautious Prometheus? A Few Steps toward a Philosophy of Design (with Special Attention to Peter Sloterdijk)’ in F Hackney, J Glynne and V Minton (eds), *Networks of Design. Proceedings of the 2008 Annual International Conference of the Design History Society* (UK). (University College Falmouth: Brown Walker Press 2009) 9 and 10.

<sup>84</sup>Ibid., 12.

There are questions around to what extent creative interventions are scalable (and, indeed, whether scalability is desirable).<sup>85</sup> There are concerns that collaborative activities such as prototyping may ‘reinforce existing power structures’.<sup>86</sup> There will always be those to whom a creative approach is inherently inaccessible – unintelligible, unattractive, unedifying. And there is always the risk that any design input, process or output might be ‘bad’ – ineffective, immoral, harmful.

Nevertheless, I hope to have persuaded you that it is worth exploring the proposition that techniques and knowledge from design can enhance our individual and collective abilities to sense, make sense of, and communicate sensibly about the constitutive idea as a matter of (conceptual, empirical, normative) concern.

**Competing interests.** None.

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<sup>85</sup>A Hanna and TM Park, ‘Against Scale: Provocations and Resistances to Scale Thinking’ arXiv:2010.08850 (2020).

<sup>86</sup>Kimbell and Bailey (n 63) 222.